

Homeless people in SAAP

**SAAP National Data Collection
Annual Report
2002–03**

**Tasmania
supplementary tables**

The Australian Institute of Health and Welfare is Australia's national health and welfare statistics and information agency. The Institute's mission is better health and wellbeing for Australians through better health and welfare statistics and information.

SAAP NDCA REPORT SERIES 8

Homeless people in SAAP

**SAAP National Data Collection
Annual Report
2002–03**

**Tasmania
supplementary tables**

Australian Institute of Health and Welfare
Canberra

AIHW cat. no. 97

© Australian Institute of Health and Welfare 2003

This work is copyright. Apart from any use as permitted under the *Copyright Act 1968*, no part may be reproduced without prior written permission from the Australian Institute of Health and Welfare. Requests and enquiries concerning reproduction and rights should be directed to the Head, Media and Publishing, Australian Institute of Health and Welfare, GPO Box 570, Canberra ACT 2601.

A complete list of the Institute's publications is available from the Media and Publishing Unit, Australian Institute of Health and Welfare, GPO Box 570, Canberra ACT 2601, or via the Institute's web site (<http://www.aihw.gov.au>).

ISSN 1445-5013

ISBN 1 74024 342 0

Suggested citation

Australian Institute of Health and Welfare 2003. Homeless people in SAAP: SAAP National Data Collection annual report 2002–03 Tasmania supplementary tables. AIHW cat. no. HOU 97. Canberra: AIHW (SAAP NDCA report. Series 8).

Australian Institute of Health and Welfare

Board Chair
Dr Sandra Hacker

Director
Dr Richard Madden

Any enquiries about or comments on this publication should be directed to:

Manager
SAAP National Data Collection Agency
Australian Institute of Health and Welfare
GPO Box 570
Canberra ACT 2601
Phone: (02) 6244 1206

Published by the Australian Institute of Health and Welfare
Printed by Pirion

Contents

List of tables	vii
List of figures	ix
Preface.....	xi
Acknowledgments.....	xii
Abbreviations and symbols.....	xiii
Glossary.....	xiv
1 Introduction	1
2 Funding.....	3
2.1 Key chart.....	3
2.2 Table	4
3 Level of support	5
3.1 Key chart.....	5
3.2 Tables	6
4 Age, gender and cultural and linguistic diversity	9
4.1 Key chart.....	9
4.2 Tables	10
5 Client group and reasons for seeking support.....	15
5.1 Key charts	15
5.2 Tables	17
6 Support provided.....	19
6.1 Key chart.....	19
6.2 Tables	20
7 Meeting the needs of clients.....	23
7.1 Key chart.....	23
7.2 Tables	24
8 Circumstances of clients before and after support.....	27
8.1 Key chart.....	27
8.2 Tables	28

9	Support to accompanying children	33
9.1	Key chart.....	33
9.2	Tables	34
10	Support from 1996-97 to 2002-03.....	39
10.1	Key charts	39
10.2	Tables	41
	Appendix 1 The data	47
A1.1	Agency participation.....	47
A1.2	Additional counting rules	48
	Appendix 2 SAAP NDCA Client Collection form	49
	References	

List of tables

- Table 2.1: SAAP agencies: recurrent allocations and mean funding per agency, by region and primary target group, Tasmania, 2002-034
- Table 3.1: SAAP support periods and clients, Tasmania, 2002-03.....6
- Table 3.2: SAAP support periods: number of support periods active each day, average by month and region, Tasmania, 2002-03.....6
- Table 3.3: SAAP support periods with accommodation: number of accommodation periods active each night, average by month and region, Tasmania, 2002-037
- Table 4.1: SAAP clients, by age and gender, Tasmania, 2002-0310
- Table 4.2: SAAP clients: number of support periods per client by age and gender of client, Tasmania, 2002-0311
- Table 4.3: SAAP clients: birthplace by gender, Tasmania, 2002-0312
- Table 4.4: SAAP clients and support periods per client, by cultural and linguistic diversity and gender of client, Tasmania, 2002-03.....13
- Table 5.1: SAAP support periods: region by client group, Tasmania, 2002-03.....17
- Table 5.2: SAAP support periods: client group by primary target group of agency, Tasmania, 2002-03.....17
- Table 5.3: SAAP support periods: main reason for seeking assistance by client group, Tasmania, 2002-03.....18
- Table 6.1: SAAP closed support periods: length of support by client group, Tasmania, 2002-03.....20
- Table 6.2: SAAP closed support periods in which clients were accommodated: total length of accommodation by client group, Tasmania, 2002-03.....21
- Table 6.3: SAAP support periods: services provided to clients, by client group, Tasmania, 2002-03.....22
- Table 7.1: SAAP services requested by clients in closed support periods, by provision, Tasmania, 2002-03.....24
- Table 7.2: SAAP services requested by the client in closed support periods that were neither provided nor referred: broad type of service by client group, Tasmania, 2002-03.....26
- Table 8.1: SAAP closed support periods: source of income immediately before and after a support period, Tasmania, 2002-0328
- Table 8.2: SAAP closed support periods: type of accommodation immediately before and after a support period, Tasmania, 2002-0329
- Table 8.3: SAAP closed support periods in which the client was accommodated: length of accommodation by type of accommodation after support, Tasmania, 2002-03.....30

Table 8.4:	SAAP closed support periods: living situation immediately before and after a support period, Tasmania, 2002-03	31
Table 8.5:	SAAP closed support periods: employment status immediately before and after a support period, Tasmania, 2002-03	31
Table 9.1:	Accompanying children and accompanying child support periods, by age and gender of child, Tasmania, 2002-03	34
Table 9.2:	Accompanying children, birthplace of child, Tasmania, 2002-03	34
Table 9.3:	Accompanying child support periods: services provided to accompanying children, by client group, Tasmania, 2002-03	35
Table 9.4:	SAAP services requested for accompanying children in closed support periods, by provision, Tasmania, 2002-03	36
Table 9.5:	SAAP services requested for accompanying children in closed support periods that were neither provided nor referred: broad type of service by client group, Tasmania, 2002-03	38
Table 10.1:	SAAP funding to agencies and mean funding per support period and client: current and constant 2002-03 dollars, by reporting period, Tasmania, 1996-97 to 2002-03	41
Table 10.2:	SAAP support periods and clients, by reporting period, Tasmania, 1996-97 to 2002-03	42
Table 10.3:	SAAP clients: age of client by reporting period, Tasmania, 1998-99 to 2002-03.....	43
Table 10.4:	SAAP closed support periods: existence of a support plan by reporting period, Tasmania, 1998-99 to 2002-03.....	44
Table 10.5:	SAAP closed support periods: length of support by reporting period, Tasmania, 1998-99 to 2002-03	44
Table 10.6:	SAAP clients: number of support periods per client by reporting period, Tasmania, 1996-97 to 2002-03	45
Table 10.7:	SAAP Client Collection: agency participation rates and forms returned with informed consent and valid consent by reporting period, Tasmania, 1996-97 to 2002-03	45
Table A1.1:	SAAP Client Collection: agency participation rates and forms returned with informed consent and valid consent, by region and primary target group, Tasmania, 2002-03	47

List of figures

- Figure 2.1: Recurrent funding allocations by primary target group, Tasmania, 2002-033
- Figure 3.1: SAAP support periods active each day and accommodation periods active each night, average by month, Tasmania, 2002-035
- Figure 4.1: SAAP clients by age and gender, Tasmania, 2002-039
- Figure 5.1: SAAP support periods by client group, Tasmania, 2002-0315
- Figure 5.2: Main reason for seeking assistance, Tasmania, 2002-0316
- Figure 6.1: Median length of support by client group, Tasmania, 2002-0319
- Figure 7.1: Provision of services requested by clients, Tasmania, 2002-0323
- Figure 8.1: Type of accommodation immediately before and after a support period, Tasmania, 2002-0327
- Figure 9.1: Provision of services requested for accompanying children, Tasmania, 2002-0333
- Figure 10.1: Number of SAAP support periods and clients, by reporting period, Tasmania, 1996-97 to 2002-0339
- Figure 10.2: Number of clients by age group, Tasmania, 1998-99 to 2002-0340
- Figure 10.3: Length of support, Tasmania, 1998-99 to 2002-0340

Preface

This publication contains statistical tables and charts in relation to Tasmania and is intended to supplement the seventh (2002–03) annual national report on the Supported Accommodation Assistance Program (SAAP) National Data Collection. The first national report, containing 1996–97 data, was published in December 1997. The reports provide information on people who are homeless and those who are at risk of being homeless.

A productive and cooperative partnership has continued between the SAAP National Data Collection Agency (managed by the Australian Institute of Health and Welfare), SAAP agencies and the SAAP Information Sub-committee, comprising government, community and expert representatives. Valuable support and encouragement have been provided by the SAAP Coordination and Development Committee, which is responsible for the national direction of the SAAP program.

This partnership has been built on shared goals and mutual trust. The key has been agencies' willingness to collect and provide data to the National Data Collection Agency, knowing that any personal information provided by clients is protected by the extremely strict confidentiality provisions of the *Australian Institute of Health and Welfare Act 1987*.

The fact that 97% of agencies in Tasmania provided data in 2002–03 is testimony to their collective commitment to, and confidence in, the collection. A 93% participation rate was recorded in 2001–02. The proportion of SAAP clients who consented to the provision of their personal data to the National Data Collection Agency remained steady at 82% in both 2001–02 and 2002–03.

This large and complex project has not only a high level of support but also a high level of accuracy. We are confident that we can further improve the quality of the information provided to help policy makers and the community better understand and provide for the needs of people who are homeless or at risk of being so.

Under the Coordination and Development Committee's direction, a SAAP National Research Program has been established to undertake and fund studies on homeless people, often using data from the National Data Collection. Over time, the availability of time-series SAAP data will greatly increase the usefulness of the data. The publication of this seventh annual report and the release of 2002–03 data are one step towards this goal.

Richard Madden
Australian Institute of
Health and Welfare

SAAP Coordination and
Development Committee

Acknowledgments

This report was written and prepared by staff of the SAAP National Data Collection Agency at the Australian Institute of Health and Welfare: Anne Giovanetti, Felicity Murdoch and Manjiree Kulkarni. Justin Griffin provided helpful comments during the preparation of the report.

Table programming and production were carried out by Qasim Shah and Ashfaq Hussein. Data entry was managed by Fiona Holland. Without the efforts of Kay Grzadka, Paul Halliday, Gloria Jackson, Neil Angel, Melinda Hecker, Stirling Lewis, Toni Stepniak and Natalie Sugden, who ensured that the data were collected and processed, this report would not have been possible.

The SAAP Information Sub-committee and the Australian Government Department of Family and Community Services provided valuable support and comments throughout the development and drafting of the report. The authors also acknowledge the assistance provided by Ainsley Morrissey and Lauren Di Salvia in preparing the report for publication.

Finally, the authors acknowledge the vital role played by data providers. This report draws together a large amount of statistical material and could not have been produced without the efforts and cooperation of SAAP service providers and clients, who provided service and client information, and of the Australian Government Department of Family and Community Services and the Tasmanian Department of Health and Human Services, which provided administrative data.

Abbreviations and symbols

Abbreviations

ABS	Australian Bureau of Statistics
AIHW	Australian Institute of Health and Welfare
CAP	Crisis Accommodation Program
DV	Domestic violence
NDC	National Data Collection
NDCA	National Data Collection Agency
SAAP	Supported Accommodation Assistance Program

Symbols in tables

..	Not applicable
–	Nil or rounded to zero (including null cells)
n.a.	Not available
n.e.s.	Not elsewhere specified

Glossary

Accompanying child	A person aged under 18 years who accompanies a <i>client</i> to a SAAP <i>agency</i> during a <i>support period</i> or who requires and/or receives assistance from a SAAP <i>agency</i> as a result of their parent or guardian being a client of the same <i>agency</i> . An accompanying child may or may not require or receive assistance.
Accompanying child support period	<p>An <i>accompanying child support period</i> refers to each <i>support period</i> in which the child either accompanies their parent or guardian to a SAAP <i>agency</i> or receives assistance as a result of their parent or guardian's <i>support period</i>.</p> <p>Within an <i>accompanying child support period</i> the child may receive one-off assistance and/or support over a period of time. Since the child may not be supported for the entire duration of their parent's or guardian's <i>support period</i>, it is not possible to assess the length of support for an <i>accompanying child</i>.</p>
Agency	An organisation or establishment that receives a specified amount of SAAP funds to provide services.
Alpha code	A predetermined combination of letters from a <i>client's</i> name, together with a letter designating the <i>client's</i> gender. A 'valid <i>alpha code</i> ' is a legitimate <i>alpha code</i> (that is, one containing only letters from the alphabet and ending in either M or F) joined to the <i>client's</i> reported year of birth and encrypted to create a unique <i>client</i> indicator.
Client	<p>A person aged 18 years or older, or a person of any age not accompanied by a parent or guardian, who:</p> <ul style="list-style-type: none">• receives <i>support</i> or assistance from a SAAP <i>agency</i> which entails generally 1 hour or more of a worker's time, either with that <i>client</i> directly or on behalf of that <i>client</i>, on a given day; or• is accommodated by a SAAP <i>agency</i>; or• enters into an <i>ongoing support relationship</i> with a SAAP <i>agency</i>.
Closed accompanying child support period	An <i>accompanying child support period</i> associated with a <i>closed support period</i> .

Closed support period	<i>A support period</i> that had finished before the end of the reporting period – 30 June.
English proficiency group 1 countries	Canada, Ireland, New Zealand, South Africa, the United Kingdom, and the United States of America.
English proficiency group 2-4 countries	Countries, excluding Australia, that are not included in <i>English proficiency group 1</i> .
Homeless person	<p>A person who does not have access to safe, secure and adequate housing. A person is considered not to have access to safe, secure and adequate housing if the only housing to which they have access:</p> <ul style="list-style-type: none"> • damages, or is likely to damage, their health; or • threatens their safety; or • marginalises them through failing to provide access to: <ul style="list-style-type: none"> - adequate personal amenities, or - the economic and social supports that a home normally affords; or • places them in circumstances which threaten or adversely affect the adequacy, safety, security and affordability of that housing; or • has no security of tenure – that is, they have no legal right to continued occupation of their home. <p>A person is also considered homeless if he or she is living in accommodation provided by a SAAP <i>agency</i> or some other form of emergency accommodation.</p>
Ongoing support relationship	<p>A relationship between a SAAP <i>agency</i> and a person whereby some assistance has been provided to that person and it is agreed that future contact will occur between the person and the <i>agency</i> for the purpose of providing additional assistance.</p> <p>An invitation to return to the <i>agency</i> if the need arises does not constitute an <i>ongoing support relationship</i>.</p> <p>This definition is used to help establish whether a person is considered a <i>client</i> for the purposes of the National Data Collection.</p>

Recurrent allocations	<p>Amounts of money specifically allocated during the reporting period by a state or territory department either:</p> <ul style="list-style-type: none"> • to SAAP <i>agencies</i> to fund salaries and associated on-costs, and ongoing operating costs; or • for use by each state or territory for such purposes as training, research, evaluation, administration, and asset replacement or purchase.
Referral	<p>For the purposes of the National Data Collection, a formal referral process – not simply the provision of information. A (formal) <i>referral</i> occurs when a SAAP <i>agency</i> contacts another organisation and that organisation accepts the person concerned for an appointment or interview. A <i>referral</i> has not been provided if the person is not accepted for an appointment or interview.</p>
Support	<p>Assistance, other than <i>supported accommodation</i>, provided to a client as part of an <i>ongoing support relationship</i> between a SAAP <i>agency</i> and the <i>client</i>. For the purposes of the National Data Collection, <i>support</i> also includes contact with, or work on behalf of, a <i>client</i> for generally more than 1 hour on a given day. <i>Support</i> may be provided to the <i>client</i> individually or in group sessions.</p>
Support period	<p>A <i>support period</i> commences when a <i>client</i> begins to receive <i>support</i> and/or <i>supported accommodation</i> from a SAAP <i>agency</i>. The <i>support period</i> is considered to finish when:</p> <ul style="list-style-type: none"> • the <i>client</i> ends the relationship with the <i>agency</i>; or • the <i>agency</i> ends the relationship with the <i>client</i>. <p>If it is not clear whether the <i>agency</i> or the <i>client</i> has ended the relationship, the <i>support period</i> is assumed to have ended if no assistance has been provided to the <i>client</i> for a period of 1 month. In such a case, the date the <i>support period</i> ended is 1 month after the last contact with the <i>client</i>.</p>
Supported accommodation	<p>Accommodation paid for, or provided directly by, a SAAP <i>agency</i>. The accommodation may be provided at the <i>agency</i> or may be purchased using SAAP funds – at a motel, for example.</p>